# Right to Elementary Education

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### Basic Features of Elementary Education

- Public Good pure public good
- Merit Good
- Investment individual and social (Human capital theory)
  - High RoR
  - High effects on fertility, health,.....
- Basic Need (ILO)
- Fundamental/Human Right (UN 1948)
- Entitlement (Sen)

#### Education

- Equitable
- Efficient
- Equitable and efficient
  - EFFICIENCY INCLUDES EQUITY

#### **Education - Development**

- Education is for development
- Education is development (Haq, Sen)
  - Education is human capability (Sen)
  - Education is freedom (Sen)
    - Constitutive role (as an end in itself)

Education

Instrumental role (social change, economic and political development ...)

#### Nature of Rights

(Katarina Tomasevski)

- Obligations on the part of the government to fulfill (they are not affected by change of government)
- Rights for all apply to all; equal nondiscriminatory
- Universal: all countries -- rich and poor; all people - rich and poor
- Justiceable any individual can claim
- Permanent process they need to be ensured always

#### Nature of Rights

- Irrelevance of the principles of
  - Ability to pay
  - Individual choice

#### Universal Elementary Education

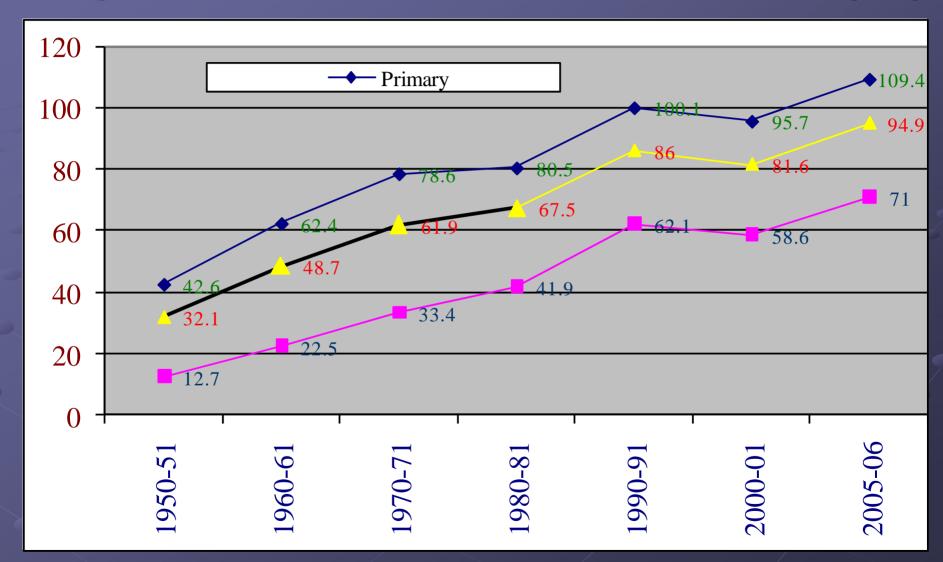
#### oERA .....

- \* Universal enrolment: 100% net enrolment; no out of school children
- \* Universal retention: completion of eight years of schooling
- \* Universal achievement: attainment of minimum levels of learning

#### Quantitative Achievements

	1950-51	2004-05
SCHOOLS: Primary '000s	210	768
Upper Primary	14	275
TEACHERS: Primary '000s	538	2161
Upper Primary	86	1589
<b>ENROLMENT: Primary (mln)</b>	19.2	130.8
Upper Primary (mln)	3.1	51.2
GER: Primary %	42.6	<b>107.8</b>
Upper Primary %	12.7	69.9

#### Progress in Gross Enrolment Ratio (%)



### Daunting Problems Out of School Children

Out of School children (6-14 age group): (2005-06)

\*

4.4\*\* crore

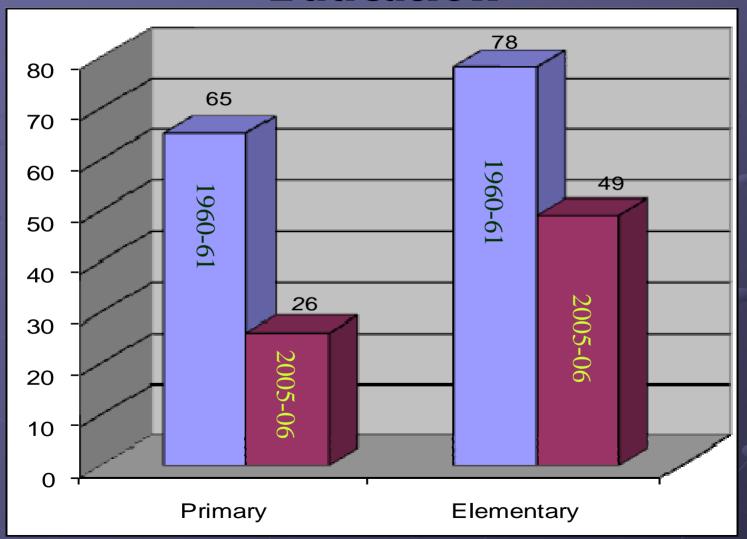
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*Gross estimate

**Refined estimate

Assumptions: GER (P) = 20% higher than NER

GER (M) = 15% higher
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## Rate of Dropout in Elementary Education



#### Inequalities

- Inequalities by gender
- Regional inequalities
- Inequalities between Scheduled Castes/Tribes and others enrolment ratios, dropout rates

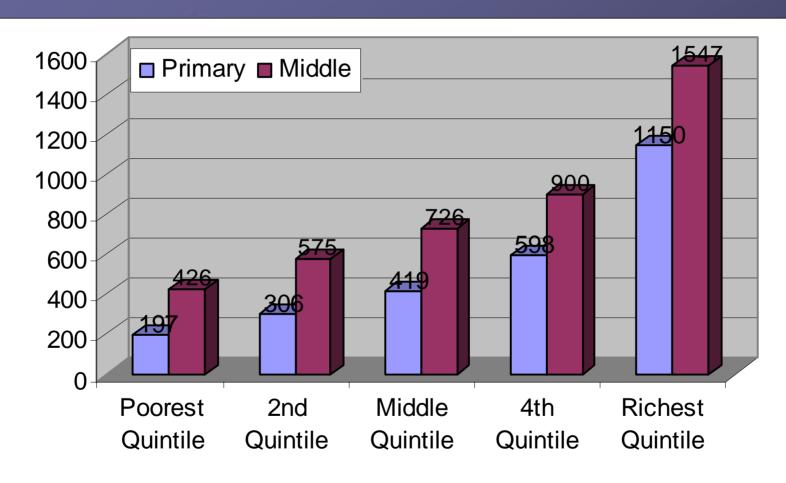
#### Right to Elementary Education

- Free
- Compulsory

### Elementary Education is neither free nor compulsory

- o Fees
  - Tuition
  - Other Fees
- Other household costs
  - Expenditure on books, transport, uniforms, private coaching, etc
  - Opportunity costs
- > Household costs (excl opportunity costs) in India  $\approx 1/3 2/5$  of the total costs

### Household Expenditure per Student (Rs. Per annum) 1995-96



#### Compulsory?

- Compulsory education acts do not exist in many countries
- Even if they exit, they are not effective in many
  - either on the governments
  - or on the parents

# Flawed Assumptions and Faulty Approaches

# Flawed Assumptions and Faulty Approaches ...1

- # 1: Developing countries cannot afford universal free elementary education
  - Free education is bad
  - It requires huge money
  - We do not have those resources
  - So undesirable approaches have to be adopted

### Good Quality Education is Affordable

- Majumdar Committee
   Recommendations (for UEE),
   1999
  - Rs 137 thousand crores/10 yrs
    - = Rs.14 thousand crores per year
    - = 0.7% of GDP additionally per year on average
- Money is there, priorities are different

#### Let us note

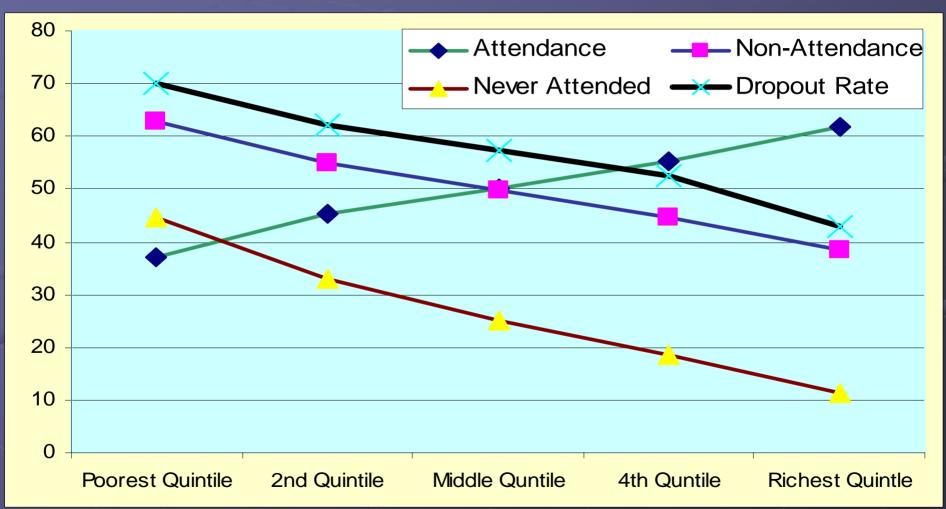
To say that India does not have have the money for education [and health care] is absolute, utter unmitigated nonsense.

**Amartya Sen** 

- # 2: Poor people do not require good education
  Poor People do not value education
- Provide cheap education to fulfill the legal/Constitutional requirements
- Focus on non-formal and adult education
- EGS/NFE/DE/OS are good substitutes
  - Least expensive
  - Of Short duration (6 months-2 years)

- # 3: Economic factors are not important to stimulate participation in education
  - Poverty is not a constraint
  - People are ready/able to pay for education
  - No need to provide free education
  - There is no demand for education

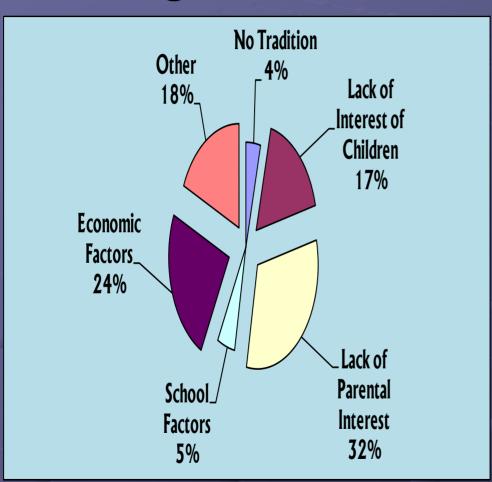
### School Enrolment Rates, by Household Expenditure Quintiles 1995-96

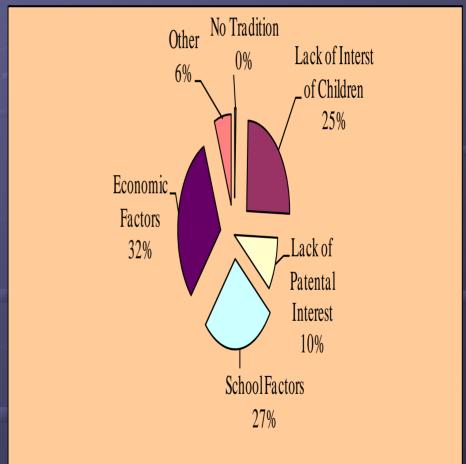


- # 4: Poverty is the only constraint in educational development
  - □ Schools are provided everywhere

### Why Do Children never go to schools?

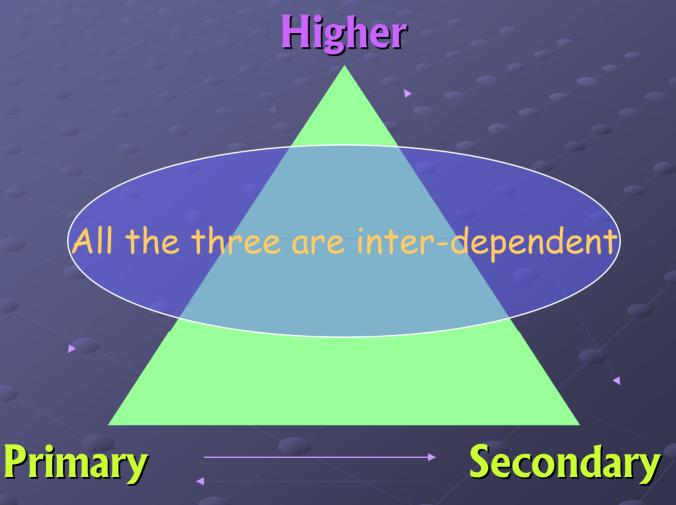
### Why Do Children Dropout?





- # 5 At best Basic education is enough; no need for higher education
  - Higher education has no role in poverty reduction or in growth
  - > Concentrate all efforts on EFA
- > Inter-linkages
- > Neglect Secondary and Higher education
- Remain for ever at subsistence level (just above poverty line)

#### The 3 Quadrants of the Education Pyramid



Note: Inter-sectoral dependencies need to be recognised

- •# 6: Private Sector and NGOs can take care of education
  - Role of the State can be reduced
  - > Privatize education
  - > Profits in education are ok
  - Education can even be traded in international markets
  - No nation relied on private sector for universalisation of elementary education

- # 7: There is willingness to pay for education
  - Introduce/increase cost recovery ratesFees, user charges
  - · It is compulsion to pay, not willingness to pay
  - Cost recovery mechanisms increase inequalities and poverty

- •# 8: Trained Qualified Teacher is not important
  - > Recruit unqualified, untrained teachers
  - Recruit teachers on contractual basis, 'teachers not qualified to teach'
  - > Para-teacher system is fine
  - > High Pupil-teacher ratios are ok
- Note: Quality of teachers and pupil teacher ratios and school completion rates are systemically related!

- •# 9: Decentralisation is the mantra for development
  - Abdication of responsibilities by the Central governments
  - Mainly for mobilisation of community resources?
  - > Increase in regional inequalities

- # 10: Foreign aid will solve financial and all other problems
  - It improves internal efficiency, management, funding
  - Go for loans stabilization, structural, sector, project.. Multilateral, bilateral -- all kinds of loans and grants for primary education
  - > Increases donor dependency
  - > Introduces distortions in national priorities
  - Note: Aid It rarely led to improvement in education of the masses in developing countries

#### What is needed?

- •Approach to Education: as a right •LEGISLATION
  - Comprehensive
  - Unambiguously defined
  - Tough
  - Long term vision of development
  - Imperativeness

#### The Education Bill

- Provision of Free Education: abolition of
  - Tuition Fee, Other Fees
  - Provision of other items -- Instructional material, Incentives
  - Move from FEE to PARTIALLY FREE to TOTALLY TRULY FREE EDUCATION
- Provision of formal public 'Education'
  - NOT Non-formal, Open learning, Other cheap 'alternative' and 'innovative' forms
  - Full formal schools -- Not EGS/Alternative/ Transition schools

#### The Education Bill

- Provision of Longer Cycle of Education
  - Not just 5-8 years of schooling: Grades I to VIII?
  - developed countries (10-12 years of schooling/upto 16/18 years of age
  - Move towards provision of WHOLE SCHOOL LEVEL EDUCATION free and compulsorily.
- Compulsory
  - more on Government, Less on parents
- Need to provide equitable education to all
- Need to march towards A COMMON
   SCHOOL SYSTEM

#### Recent Initiatives

- Funding of education
  - 6% GDP to education reiteration of the goal
- Foreign Aid
- Mid day meal
- SSA
- Education Cess
- Decentralisation

#### Are these initiatives sufficient?

# Thank you